

2021 BUDGET UTILIZATION

The 2021 Statement of Appropriations, Allotments, Obligations, Disbursements and Balances (SAAODB) reports on the budget utilization performance of national government agencies (NGAs). The SAAODB shows the total available appropriations (after budgetary adjustments made within the fiscal year), the allotments or releases, the obligated and disbursed amounts, and the unobligated allotments.

Table 1 shows the appropriations and utilization rates of the NGAs for the period 2019-2021. It shows the increasing trend of appropriations from P2.3 trillion in 2019, to P2.6 trillion in 2020, and P2.8 trillion in 2021. In 2021, total budgetary adjustments amounted to P455.6 billion. These pertain to adjustments made per Special Provisions in the GAA, modification of allotment classes and releases from the Special Purpose Funds (SPFs), Unprogrammed Allocations, and Special Appropriations (RA 11494 or Bayanihan 2). As a result, total Available Appropriations reached P3.3 trillion in 2021—which was 9.8% higher than the available spending level in 2020.

TABLE 1
NGAs APPROPRIATIONS AND UTILIZATION RATES
(AMOUNTS IN BILLION PESOS)

Particulars	2019	2020	2021
Appropriations	2,328.6	2,608.4	2,837.8
Adjustments	338.0	391.8	455.6
Total Available Appro	2,666.6	3,000.2	3,293.4
Allotments	2,596.2	2,964.0	3,224.6
Obligations Incurred	2,371.5	2,766.5	3,041.8
Unobligated Allotments	224.7	197.5	182.8
Disbursements	1,866.0	2,127.0	2,477.5
Utilization Rate (%)			
Obligations-to-Appro	88.9	92.2	92.4
Obligations-to-Allotments	91.3	93.3	94.3
Disbursements-to-Appro	70.0	70.9	75.2
Disbursements-to-Obligations	78.7	76.9	81.4

Source of basic data: SAAODB 2019-2021 (www.dbm.gov.ph)

Table 1 shows that on the aggregate, NGAs were able to obligate 92.4% of its total available appropriations in 2021. However, NGAs disbursements amounting to P2.5 trillion was only 75.2% of total available appropriations in the same year. This means that one fourth (24.8%) of the available appropriations did not translate to actual delivery of goods and services. It may be noted that total obligated amount as a ratio to total allotments released by the DBM is higher at 94.3%.

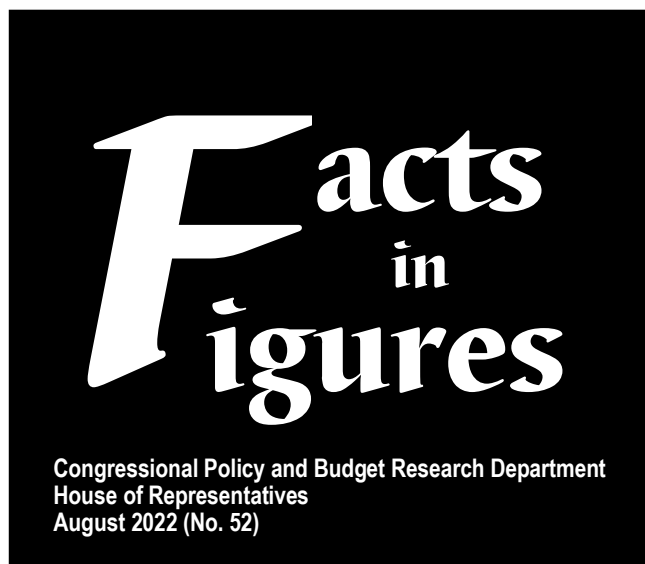


Table 2 shows that unused appropriations in 2021 amounted to P251.6 billion, which was higher compared to 2020 level of P233.6 billion. The breakdown of unused appropriations shows that P68.8 billion or 2.1% of total appropriations were unreleased by the DBM, while P182.8 billion (5.6%) were unobligated allotments. The unobligated allotment occurs when the agency fails to obligate the allotment released by DBM.

TABLE 2
NGAs UNUSED APPROPRIATIONS, 2019-2021
(AMOUNTS IN BILLION PESOS)

Particulars	2019	2020	2021
Total Available Appropriations	2,666.6	3,000.2	3,293.4
Unused Appropriations	295.1	233.6	251.6
Unreleased Appropriations	70.4	36.2	68.8
Unobligated Allotments	224.7	197.5	182.8
Share to Appropriations (%)			
Unused Appropriations	11.1	7.8	7.6
Unreleased Appropriations	2.6	1.2	2.1
Unobligated Allotments	8.4	6.6	5.6

Source of basic data: SAAODB 2019-2021 (www.dbm.gov.ph)

Table 3 shows the budget utilization performance by expense class in 2021. It shows that out of the total unused appropriations amounting to P251.6 billion, capital outlay (CO) accounted for P135.8 billion. Unused appropriations from Maintenance and Other Operating Expenses (MOOE) amounted to P98.5 billion. Personal Services which had the biggest appropriations amounting to P1.3 trillion, posted much lower unused appropriation of P17 billion. Meanwhile, NGAs were able to save some P0.4 billion from unused appropriation for Financial Expense (FinEx).

TABLE 3
NGAs APPROPRIATIONS BY EXPENSE CLASS, 2021
(AMOUNTS IN BILLION PESOS)

Particulars	PS	MOOE	FinEx	CO	Total
Available Appro	1,325.6	993.2	1.1	973.5	3,293.4
Allotments	1,318.0	981.6	1.1	924.0	3,224.6
Obligations	1,308.5	894.7	0.8	837.8	3,041.8
Disbursements	No Available breakdown				2,477.5
Unused Appro	17.0	98.5	0.4	135.8	251.6

Source: SAAODB, DBM (www.dbm.gov.ph)

Table 4 shows the extent that departments were affected by budgetary adjustments in 2021. While there are regular transfers made to agencies for pension and other PS purposes, special reallocations were made. In 2021, P91.9 billion was released under Bayanihan 2 (RA 11494) to address the continuing effects of the COVID-19 pandemic in health and economy.

TABLE 4
BUDGETARY ADJUSTMENTS, 2021
(IN MILLION PESOS)

Particulars	Appro	Adjustments	Total Available Appro
Top 10 Gainers	2,379,274.5	437,633.3	2,816,907.8
DND	214,685.2	107,527.7	322,212.9
DOH	150,644.8	102,144.8	252,789.6
DILG	256,955.2	67,108.8	324,064.1
DepEd	580,781.3	53,551.2	634,332.6
DOF	17,897.8	40,971.4	58,869.3
DPWH	727,823.9	21,968.7	749,792.7
DOTr	92,179.3	20,070.1	112,249.5
DOLE	41,677.6	12,199.5	53,877.1
DSWD	206,950.1	7,073.5	214,023.5
SUCs	89,679.1	5,017.5	94,696.7
Add: OTHERS	341,694.3	23,815.1	365,509.4
Total Gainers	2,720,968.9	461,448.4	3,182,417.3
Total Losers	116,843.7	(5,852.5)	110,991.3
DBM	2,486.5	(36.0)	2,450.5
DFA	27,483.1	(74.1)	27,409.0
OP	10,088.6	(890.7)	9,197.9
DA	76,785.6	(4,851.6)	71,934.0
TOTAL	2,837,812.6	455,595.9	3,293,408.5

Source of basic data: SAAODB 2021, DBM (www.dbm.gov.ph)

Of the P455.6 billion total budgetary adjustments in 2021, P437.6 billion or 96% were released to the top ten departments (including SUCs). The DND received the highest budgetary adjustments of P107.5 billion—hence, available appropriations totaled P322.2 billion. Other departments with positive budgetary adjustments are: DOH (P102.1 billion), DILG (P67.1 billion), DepEd (P53.6 billion), DOF (P41 billion),

DPWH (P22 billion), DOTr (P20 billion), and DOLE (P12.2 billion). Meanwhile, the DA posted the highest reduction or negative budgetary adjustment amounting to P4.9 billion, thus, a total available appropriation of P71.9 billion. This was followed by the Office of the President (P890.7 million), DFA (P74.1 million), and DBM (P36 million).

TABLE 5
UNUSED APPROPRIATIONS AND UTILIZATION RATES, 2021
(TOP 20 DEPARTMENTS)

Particulars	Unused Appropriations (In Million Pesos)	Obligation Rate (%)	Disbursement Rate (%)
DPWH	87,602.8	88.3	53.8
DepEd	20,849.2	96.7	90.2
DSWD	18,634.3	91.3	82.3
DOH	16,515.6	93.5	71.4
SUCs	13,277.8	86.0	75.3
DOTr	13,204.2	88.2	41.5
DILG	11,038.9	96.6	93.4
OEOs	9,050.6	88.7	63.6
DND	7,810.7	97.6	82.4
DFA	7,322.3	73.3	58.4
DA	7,099.1	90.1	70.3
DICT	7,003.7	50.5	26.9
CONGRESS	6,353.2	82.5	74.4
NEDA	3,625.3	79.3	53.8
DAR	2,992.9	75.6	71.5
DOF	2,952.6	95.0	91.6
DOLE	2,280.5	95.8	92.8
DTI	2,203.9	91.4	77.4
OP	1,758.8	80.9	77.0
DENR	1,619.9	94.4	84.3
Sub-Total	243,196.3	92.3	74.5
Add: Others	8,438.5	94.5	89.6
TOTAL	251,634.7	92.4	75.2

Note: Obligation Rate and Disbursement Rate are computed as the ratio to total available appropriations.

Source of basic data: SAAODB 2021 (www.dbm.gov.ph)

Table 5 shows that out of the P251.6 billion total unused appropriations, 96.6% or P243.2 billion can be traced to the top 20 departments/agencies. The DPWH tops with unused appropriations amounting to P87.6 billion, followed by DepEd (P20.8 billion), DSWD (P18.6 billion), and DOH (P16.5 billion).

Although total obligation rate of NGAs was relatively high at 92.4%, disbursement rate was only 75.2%. Both DPWH and DOTr recorded an obligation rate of 88%, but with considerably lower disbursement rates of 53.8% and 41.5%, respectively. Meanwhile, DICT posted the lowest obligation rate (50.5%) and disbursement rate (26.9%).